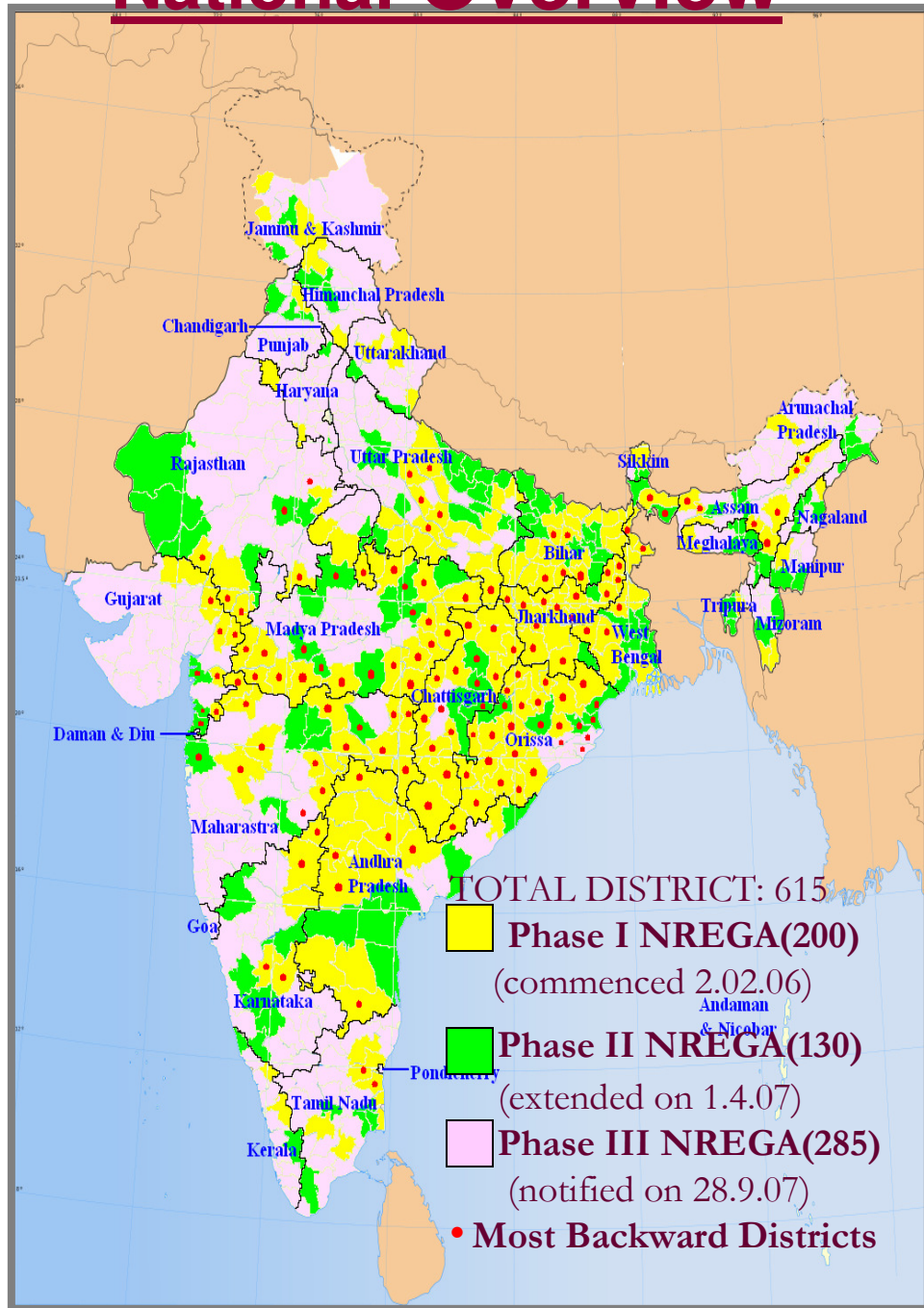


Sustainable Development through Inter-sectoral Convergence

National Overview



Performance

Employment Provided

2006-07: 2.10 crore Households
 2007-08: 3.39 crore Households
 2008-09: 4.09 crore Households (upto Feb 09)

Persondays

2006-07: 90.50 crore
SC & ST: 61%, Women: 41%
 2007-08: 143.59 crore
SC & ST: 57%, Women: 43%
 2008-09: 177.52 crore (upto Feb'09)
SC & ST: 55%, Women: 48%

Works Taken up

2006-07: 8.3 lakhs
Water Conservation & Irrigation Facility: 64%
 2007-08: 17.8 lakhs
Water Conservation & Irrigation Facility: 64%
 2008-09: 24.23 lakhs (upto Feb'09)
Water Conservation & Irrigation Facility: 66%

Total Expenditure

2006-07: 8823.35 crore
 2007-08: 15856.89 crore
 2008-09: 22192.11 crore (upto Feb'09)

Amount spent on wages

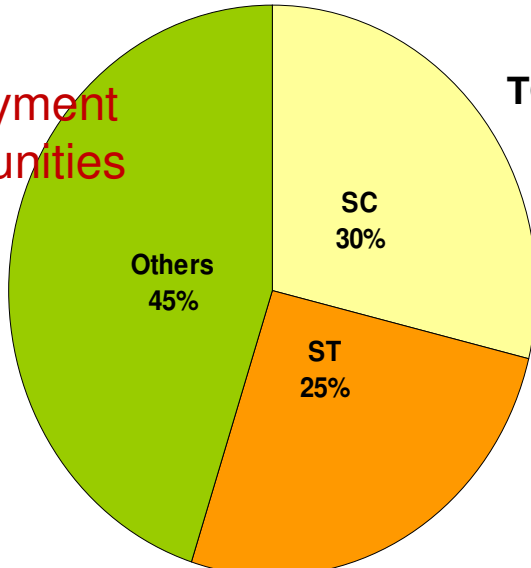
2006-07: 5842.37 crore
 2007-08: 10738.47 crore
 2008-09: 14951.58 crore

Wage earners account in Bank/Post office: 6.47 crore

NREGA OUTCOMES (615 Districts): Financial Year 2008-09

NUMBER OF HOUSEHOLDS PROVIDED EMPLOYMENT: 4.09 CRORE

Employment opportunities

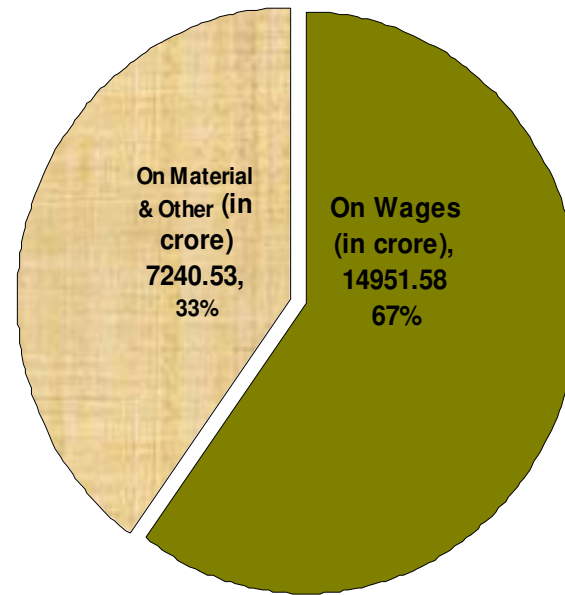
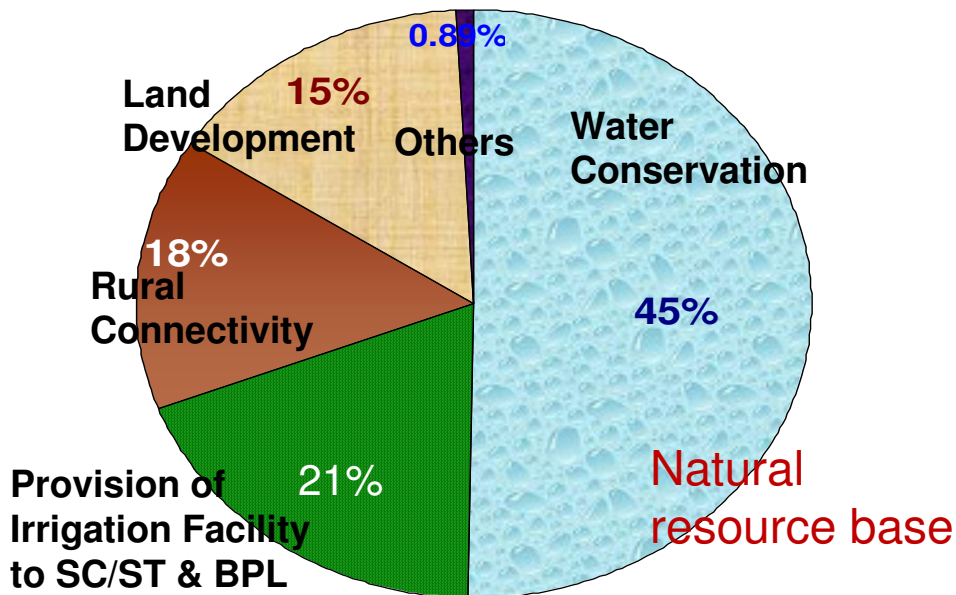


TOTAL PERSONDAYS GENERATED: 177.52CRORE



TOTAL WORKS TAKENUP: 24.23 LAKHS

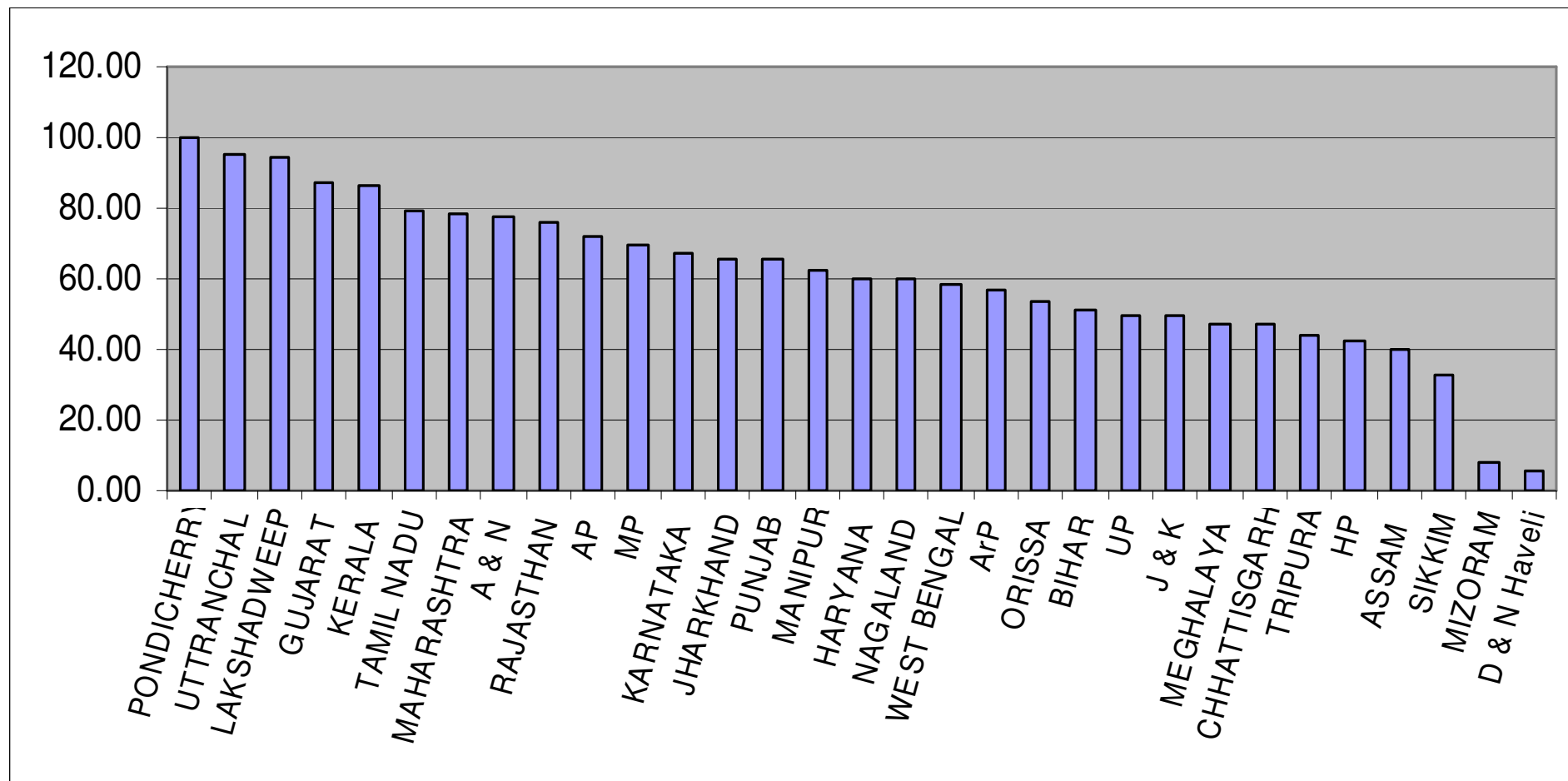
TOTAL EXPENDITURE: 22192.11 CRORE



NREGA Design: Paradigm Shift

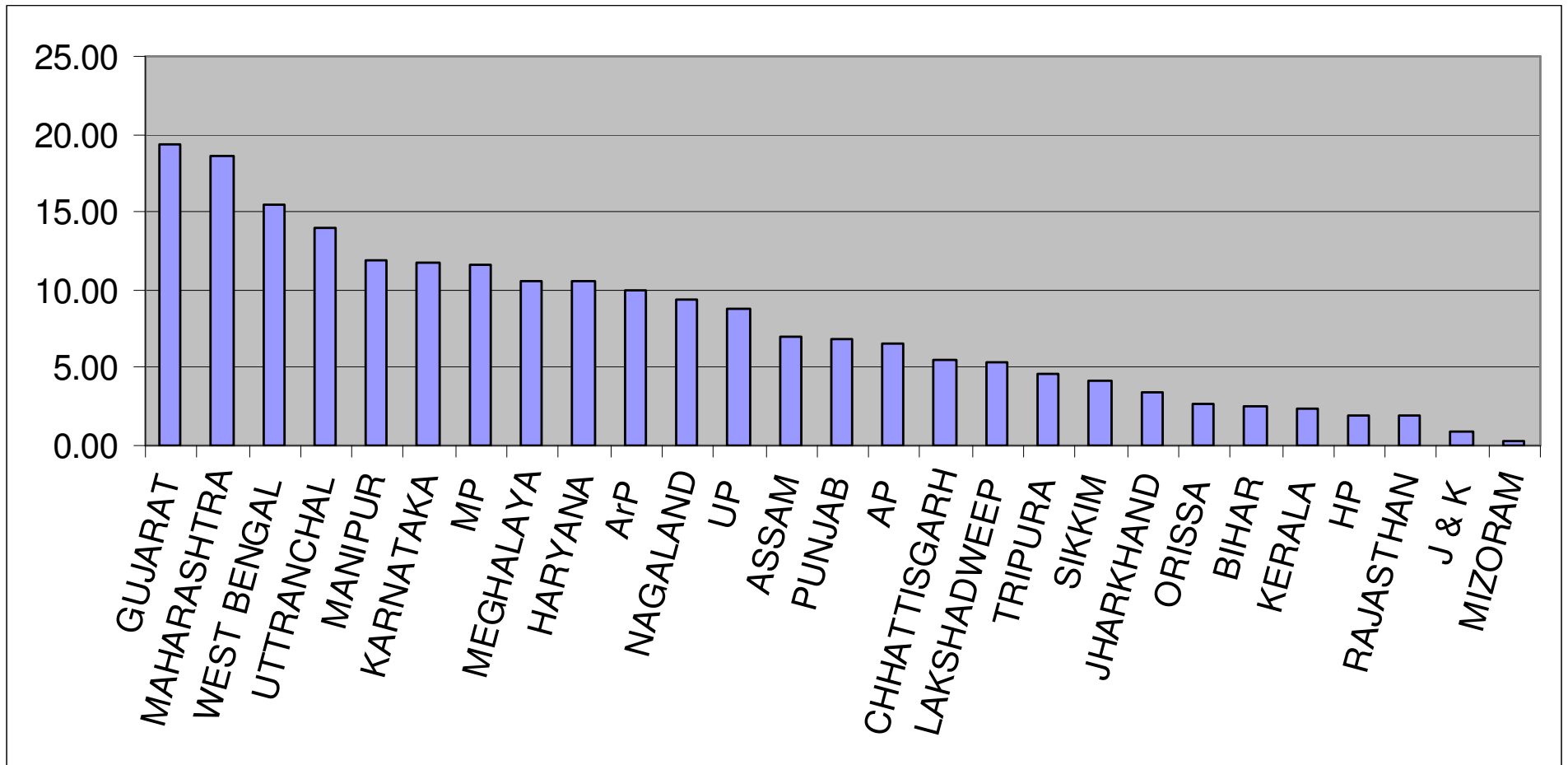
- **First time Law** guaranteeing wage employment on such a large scale
- **Rights-based framework:** Workers have the right to
 - Register and get job card
 - Demand employment
- **Time bound Guarantee** to get work within 15 days of demand
 - Unemployment allowance if employment is not provided within 15 days-
 - Wages within 15 days of work done
- **Labour Intensive Works**
 - 60:40 wage and material ratio for permissible works
- **No contractors and machinery**
- **Transparency and accountability:**
 - Social Audit, Grievance redressal, Proactive disclosure, Free Access
- **Decentralization:** Local bodies (PRIs) and Gram Sabha *as agents of legal guarantee*
 - Participatory planning at local community

Percentage of Water Conservation & Irrigation works Under NREGA (Financial Year 2008-09 Upto Feb, 09)



Percentage of Drought Proofing works Under NREGA

(Financial Year 2008-09 Upto Feb, 09)



Impact on Sustainable Rural Livelihoods: Poverty and Environment

Evidence of:

Increase in Min. Wages of agricultural labourers

(Avg wage-Rs. 65 in 2006-07 to Avg. wage rate Rs. 84 in 2008-09)

Reduction in distress migration: Rajasthan, AP, Chattisgarh, Orissa, U.P.

Wage negotiation capacity of wage earners developing vis a vis private employment

Financial Inclusion: 6.47 crore savings accounts of wage earners in Banks/Post Offices

Insurance of wage earners under Janashri Bima Yojana

Water Tables beginning to get recharged: Dungarpur, Rajasthan, Villupuram

Impact on land productivity: Second crop on SC/ST farms in Chattisgarh, MP, Raj, TN

Plantation/ afforestation: U.P. Chattisgarh ,Rajasthan, MP

Impact on Rural Governance

- **2.6 lakh Gram Panchayats across country play pivotal role in NREGA**
- **Allocation of funds to PRIs increased**
- **Present trends indicate 70% works implemented by GPs**
- **13-15 lakh works implemented by GPs (5-6 works per GP)**
- **Expected Rs. 21,000 crore under GPs (Rs 8 lakhs per GP)**

NREGA Impact: Short & Medium Term

Economic :Supplementary Income through wage earnings, Savings and investments, Financial Inclusion, Sustainable rural livelihoods

Physical Capital: Works promote productivity, regenerate natural resource base through Water Harvesting, Check Dams, Ground Water Recharging, Improve moisture content, Check soil erosion, Micro-irrigation from mono crop to double cropping, Increased labour availability by curtailing distress migration, Increased access to markets and services through rural connectivity works

Food security: Increase in Availability of Food & Purchasing Power of Poor

Environmental: Rejuvenation of natural resource base

Adaptation to Climate Change impacts

NREGA Impact: Medium and Long Term

Social Capital: Equity and Organisation

Entitlements conferred on the most vulnerable group helping build capacity among them to articulate needs and negotiate their rights

Sustainable Development:

- Untied Fund for Local Area Planning encourages convergence for sustainable development

Transform Governance Processes

- Strengthen grass root processes of democracy
- Infuse transparency and accountability in rural governance

Programme Synergies

- Decentralized, participatory management and the nature of works of other schemes (NAP, Watershed) complementary to NREGA.
- NREGS is implemented by the PRIs with about 50% to be executed by gram panchayats.
- Line departments like the Forest department/water resources are also included among the implementing agencies and the norms are followed as of Forest/water resources departments.

Convergence with NREGS

- In **operational terms**, convergence between programmes will be at the levels of
 - **Management**
 - **Planning**
 - **Target: Works/Worker/Area.**
 - **Technical Support**

Management: setting up common mechanisms

- State level: State resource group with RD & Forest officers
- DPC NREGA (Collector/CEO) will constitute a District Resource Group (DRG)
- Representatives from Departments of
 - ❖ Rural Development(NREGA and SGSY)
 - ❖ Forest
 - ❖ Panchayati Raj
 - ❖ Any other agency
- Similar resource groups at the Block level (BRG: BDO/CEO, PO, Technical Assts) and Village (VRG: Technical Assistants, GP sarpanch, GRS, Mate)

DRG will facilitate

- Sharing Resources
- Planning.
- Training
- Technical support

Resource Sharing

- **Human**
 - o Dedicated personnel under NREGA: Technical Assistants, State/Other programme staff to be trained by professionals
 - o Forest Dept to be implementing agency
- **Financial**
 - o Sharing information on financial resources available and expected to be made available in the ensuing year/s.
 - o Determine quantum of works/activities that can be taken up and indicate which activity to be funded under which programme.
- **Informational**
 - o MIS
 - o GIS
 - o Satellite resource mapping

Planning.

Perspective Plan for five years.

- Professional agency may be engaged for this(10.lakh per district for this)
- Blend professional expertise with participatory planning for more informed choices
- NREGA perspective plans identifies the needs and gaps in the district in all sectors, not just related to works permissible under NREGA.
- The Department of Forest database of forest resource mapping for that district will be shared with the group to enable the formulation of feasible afforestation/plantation plans as the result of NREGA and NAP planning process
- Thus, afforestation/ plantation needs are to be factored in the NREGA perspective plan. Multiyear planning of afforestation can be dovetailed in the NREGA perspective plan.
- DRG (through professionals) to ensure BRG/VRG training on the methodology of convergence between NAP and NREGA.
- BRG/VRG to facilitate village level participatory planning

Planning.

Annual work plan (AWP)

- Permits flexibility, priority, seasonality in works to be taken up for a particular year
- Lists shelf of projects recommended by the gram sabha and finalised by the Gram Panchayat/IP/ZP.
- The micro planning of NAP by the JFMs can be coordinated with the AWP planning of NREGA, so that selection of works under the NAP plan and under the NREGA AWP complement/dovetail with each other.
- Institutional platform for such dovetailing will be the gram sabha at the village level, and then the GP.
- The Programme Officer and the BRG at the Block level and the DPC and the DRG at the district level will ensure that the selection of works(NREG & NAP) are in mutual coordination.
- The DRG will ensure that the technical quality of the plan is maintained as per the norms of NAP as for example in the selection of tree/plant specie, area of plantation/afforestation, (work location) technology and season of work.

Planning for works Levels of works under NREGA

- **Works approved but not yet started**
Re-scrutinize shelf of projects to assess the feasibility of works selected
- **Ongoing works**
Expertise be marshaled for quality & planning next set of activities
- **Works completed**
List of works completed be shared with Forest Dept
- **Works yet to be selected**
Planning process be followed

Works

- A. Gap filling through NREGS for similar work
- B. Dovetailing inputs into a common Project
- C. Area Approach
- D. Value addition to NREGA works
- .E Technical support for ensuring quality in planning, selection and execution of NREGA works

Technical Convergence

- Technical norms, designs & technologies for NREG works through Forest programmes
- **IEC : common campaigns, activities**
- **Joint orientation and Training for common activities: district/block/GP level functionaries, sarpanches,**
- **MIS** of NREG as common resource pool for tracking household and asset benefits
- GIS: shared platform
- Maintenance: Permitted under NREGA

Monitoring and evaluation

- Central level: Joint Review Mission for each quarter
- By SRG/DRG.
- Baseline assessment
- Concurrent appraisal:
- Evaluation & Impact Assessment on a set of indicators
- Quantification of benefits of works undertaken could also be taken up
- Documentation.
- Joint Monitoring and Evaluation of the project
- Common Reports

Non -Negotiables in work execution:

- Only Job Card holders to be employed for NREGA component.
- Muster rolls to be maintained on work site, with copies in the gram panchayat and to be electronically maintained on nrega.nic.in
- Social Audits to be done through gramsabhas.
- Wage payments will be through no frills accounts in banks/post office